

**NON-PAPER: List of programme specific indicators
related to the cohesion policy direct response to the COVID-19 pandemic
and under SAFE (including under REACT-EU)**

(Revised 2023 – new text in dark red)

DISCLAIMER

This non-paper was prepared by and expresses the view of the Commission services and does not commit the European Commission. Only the Court of Justice of the European Union is competent to authoritatively interpret Union law.

I. CONCEPT

1. In early 2020 several MS have discussed informally with the Commission their plans to add programmes specific indicators for new actions targeting the COVID-19 response to capture the outputs from expenditure.

2. In order to exploit programme specific indicators, which could be commonly applied across Member States, Commission Services proposed a voluntary list of such indicators, to be used when relevant. The use of the unique codes and names will allow the Commission to make use of the monitoring done by the cooperating programmes. A wide use of these codes and indicators would be highly valued for accountability, transparency and other policy purposes, such as communication at EU level (with all caveats on the potential lack of completeness of aggregation).

2.1 With the progress in approving COVID-19 vaccines, the possibility to fund the costs of COVID-19 vaccination programmes (opened by the CRII initiative under cohesion policy 2014-2020) and the programming of the additional REACT-EU allocations, the Commission extended the list of COVID-19 indicators to include vaccine related indicators in February 2021.

2.2 Following the amendment introduced to the Common Provisions Regulation for 2014-2020¹ regarding additional EU financing under REACT-EU, the use of the COVID-19 programme-specific indicators was explicitly encouraged in relation to the financing of relevant actions under REACT-EU.

2.3 The modification of the 2014-2020 legislation linked to SAFE² (Supporting Affordable Energy) led to opening of the scope of the ERDF and ESF to fund extraordinary measures linked to energy price increases. Following this legislative change, the Commission extended in March 2023 this working paper to include a SAFE specific indicator to capture relevant monitoring indicator targets from modified programmes and, later, achievement values (at closure in 2025).

¹ [Regulation \(EU\) 2020/2221 of the European Parliament and of the Council of 23 December 2020 amending Regulation \(EU\) No 1303/2013 as regards additional resources and implementing arrangements to provide assistance for fostering crisis repair in the context of the COVID-19 pandemic and its social consequences and for preparing a green, digital and resilient recovery of the economy \(REACT-EU\)](#)

² [Regulation \(EU\) 2023/435 of the European Parliament and of the Council of 27 February 2023 amending Regulation \(EU\) 2021/241 as regards REPowerEU chapters in recovery and resilience plans and amending Regulations \(EU\) No 1303/2013, \(EU\) 2021/1060 and \(EU\) 2021/1755, and Directive 2003/87/EC](#)

II. WHAT ACTION IS NEEDED BY PROGRAMMES?

3. The legislative basis already exists for national “programme specific indicators”. No amendment to EC legislation is required.
4. The actions needed at Member State / programme level would include:
 - Adding relevant indicators (codes and names) to the programme monitoring system;
 - Using the indicators in project monitoring;
 - Including the indicator codes / names / target values (understood as a best estimate) in an OP modification by end 2020;
 - Reporting in **Annual and Final Implementation Reports** (and ad-hoc in national monitoring system).

III. ERDF

5. Where ERDF programmes already have similar indicators they are invited to map them to the indicators in the list below and report them using their national definitions, in so far as the programme supports the actions concerned. These programme specific indicators should be treated as other specific indicators.
6. The ERDF indicators capture **three** types of actions:
 - Actions that became eligible only with CRII;
 - Actions that were already eligible and are already financed in the 2014-2020 period, but are relevant for the COVID-19 response (i.e. ambulances, respirators, IT equipment).

Programmes are invited to cover all relevant 2014-2020 actions by the new indicators in setting targets and when reporting achieved values, where possible.

SAFE actions “supporting the financing of working capital in the form of grants to SMEs particularly affected by energy price increases” will be programmed in dedicated SAFE priority axes either under (a) the investment priority referred to in Article 5(3), point (d), of ERDF Regulation (EU) No 1301/2013 (“supporting the capacity of SMEs to grow in regional, national and international markets, and to engage in innovation processes”) or (b) under the REACT-EU investment priority referred to in Article 92b(9), third subparagraph of the CPR. The relevant common ERDF indicators for enterprises should be used (i.e. CO01 and CO02), regardless of the financing fund.

IV. ESF

7. DG EMPL has published the ‘Typology of indicative measures under the ESF and YEI that can be mobilised to address COVID-19 crisis’ in the Coronavirus Response Investment Initiative platform at this link:

<https://webgate.ec.europa.eu/fpfis/wikis/display/CORONAVIRUSRII/2.+European+Social+Fund?preview=/467317653/480281717/Typology%20ESF%20measures%20to%20address%20COVID.pdf>

SAFE actions to “*support vulnerable households to help them meet their energy consumption costs*” will be programmed in dedicated SAFE priority axes either under (a) the investment priority referred to in Article 3(1), point (b)(iv) of ESF Regulation (EU) No 1304/2013 (“*Enhancing access to affordable, sustainable and high-quality services, including health care and social services of general interest*”) or (b) under the REACT-EU investment priority referred to in Article 92b(9), third subparagraph of the CPR. To monitor the number of supported vulnerable households, one recommended output indicator is added to the list of CV indicators (Annex 2) for such actions, regardless of the financing fund. In an IP dedicated to supporting vulnerable households, common output and result indicators for participants are not applicable and will not be reported as vulnerable households are not considered ‘participants’.

V. USING THE COVID-19 NON-PAPER INDICATORS

8. The list of “COVID-19 non-paper indicators” (with short titles and informal translations in all languages) is maintained on the ESIF Open Data platform in this dataset:
- <https://cohesiondata.ec.europa.eu/d/pz85-ptis>

That dataset includes the full list of COVID-19 non-paper indicators and identifies a number of other reserved “CV” codes, which are not available for use as national specific indicators, as follows:

- CV16, CV17, CV18, CV19
- CV65 to 69
- CVR6, CVR7, CVR8

9. In SFC2014, the non-paper CV indicators are not included in the dropdown list of common indicators. To use the CV indicators, programmes should encode the precise code (i.e. CV1) which will then be recognised and the established name will be proposed. Using any variations of the codes (i.e. CV01, CV 1, or the addition of trailing spaces) will lead to the code not being recognised as a non-paper indicator. Where an indicator code is not recognised as a non-paper it is not aggregated and presented in the Commission data systems as a non-paper indicator.

10. All **COVID related** CV indicators (non-paper and national specific) and their targets are presented in the Coronavirus Dashboard (see sections 2 and 4.1): <https://cohesiondata.ec.europa.eu/d/4e2z-pw8r/>. The implementation values will be added **progressively** to the target values.

ANNEX 1: ERDF INDICATORS

HEALTH

Code	Indicator name	Unit
CV1 (*)	Value of personal protective equipment purchased (total public cost)	EUR
CV2 (*)	Value of medical equipment purchased (ventilators, beds, monitors, etc.) (total public cost)	EUR
CV3 (*)	Value of medicines purchased linked to the testing and treatment of COVID-19 (total public cost) (Including cost of testing kits, anti-virals and other consumables)	EUR
CV4 (*)	Value of IT equipment and software/licences financed in COVID-19 response (total public cost)	EUR
	<i>CV4a – Value of COVID-19 related IT for SMEs</i>	EUR
	<i>CV4b – Value of COVID-19 related IT for health</i>	EUR
	<i>CV4c – Value of COVID-19 related IT for education</i>	EUR
CV5	Value of grants for R&D into COVID-19 treatments (medicines) and vaccines (total public cost)	EUR
CV6 (*)	Personal protective equipment (PPE) (Including disposable masks, eye protection, coveralls, etc.)	Number of items
CV7	Ventilators to support treatment of COVID-19 (Including CPAP (positive air pressure) devices)	Number of medical devices
CV8	Additional bed space created for COVID-19 patients (Including acute and ICU beds, also in field hospitals)	Bed spaces
CV9	Number of laboratories newly built, newly equipped or with expanded capacity to test for COVID-19	Laboratories
CV10 (*)	Testing capacity supported to diagnose and test for COVID-19 (Including antibody testing)	Number of tests possible
CV11	Ambulances and vehicles purchased for emergency response	Vehicles
CV16	<i>Reserved code</i>	
CV18	<i>Reserved code</i>	
CV19	<i>Reserved code</i>	

- COVID-19 vaccination related indicators (added February 2021)

CV60 (*)	Value of all vaccinations costs (procurement, distribution, training and administration) (including costs related to vaccines, transport, storage / fridges, centres / tents, medical material, training and personnel costs, disposal of waste, information and awareness raising) (Total costs)	EUR
CV61	COVID-19 vaccine refrigeration infrastructure (purchase or hire)	Refrigeration units
CV62	Vaccination centres supported (permanent, temporary or mobile centres)	Centres
CV63	Vaccination doses purchased	Doses
CV64 (*)	People vaccinated with EU support	Persons

(*) Indicators also relevant in ESF investment priorities.

ENTERPRISE SUPPORT

With a view to capture COVID-19 related support, CV22, 23 and 24 are to be treated as subsets of the existing common indicators CO02, CO03 and CO04 and to be included in CO01.

Code	Indicator name	Unit
CV20	Value of non-repayable financial support to SMEs for working capital (grants) in COVID-19 response (total public cost)	EUR
CV21	Value of financial support to SMEs for working capital other than grants (financial instruments) in COVID-19 response (total public cost)	EUR
CV22	Number of SMEs supported with non-repayable financial support for working capital (grants) in COVID-19 response	Enterprises
CV23	Number of SMEs supported with working capital other than grants (financial instruments) in COVID-19 response	Enterprises
CV24	Number of SMEs receiving non-financial support (advice, etc.) in COVID-19 response	Enterprises
CV25	Number of enterprises supported to supply equipment and PPE to the healthcare system	Enterprises
CV65	<i>Reserved code</i>	
CV66	<i>Reserved code</i>	
CV67	<i>Reserved code</i>	
CV68	<i>Reserved code</i>	
CV69	<i>Reserved code</i>	

ANNEX 2: ESF INDICATORS

ESF programme specific output indicators

Code	Name	Unit
CV30	Value of ESF actions to combat or counteract the effects of the COVID-19 pandemic (total public cost)	EUR
CV31	Number of participants supported in combating or counteracting the effects of the COVID-19 pandemic	Persons
	<i>CVST – Number of participants who benefitted from support in short-time work arrangements</i>	Persons
	<i>CVHC – Number of health care personnel who benefitted from ESF support</i>	Persons
CV33 (**)	Number of entities supported in combating or counteracting the effects of the COVID-19 pandemic	Entities
CV36	Number of vulnerable households supported to help them meet their energy consumption costs	Households
CV37	<i>Reserved code</i>	
CV38	<i>Reserved code</i>	
CV39	<i>Reserved code</i>	

(**) Indicator also relevant in ERDF investment priorities

ESF programme specific result indicators

Code	Name	Unit
CVR1	Number of participants maintaining their job 6 months after the end of support ³	Persons
CVR2	Number of participants gaining a qualification upon leaving supported in actions combatting the effects of the COVID-19 pandemic ⁴	Persons
CVR7	<i>Reserved code</i>	
CVR8	<i>Reserved code</i>	

³ The definition of this voluntary programme specific result indicator is similar to that of the common longer-term result indicator “participants in employment 6 months after leaving”, lest the inclusion of “employed participants: participants who were employed at entry” are excluded from the common and included in the programme specific result indicator.

⁴ The definition of this voluntary programme specific result indicator is the same as that of the common result indicator “participants gaining a qualification upon leaving”.